The background of the slide is a close-up, slightly blurred image of a blue abacus. The abacus has several white gears visible through its openings. The numbers 35, 36, 37, and 38 are printed on the blue surface of the abacus, corresponding to the gears. The text is overlaid on this background.

# **E-Voting: A Case Study in Software Engineering**

Dan Wallach  
Rice University

# What elections are all about

Task: Measure voter intent

Goal: Convince the loser that he/she actually lost!

How?



# How can technology improve elections?

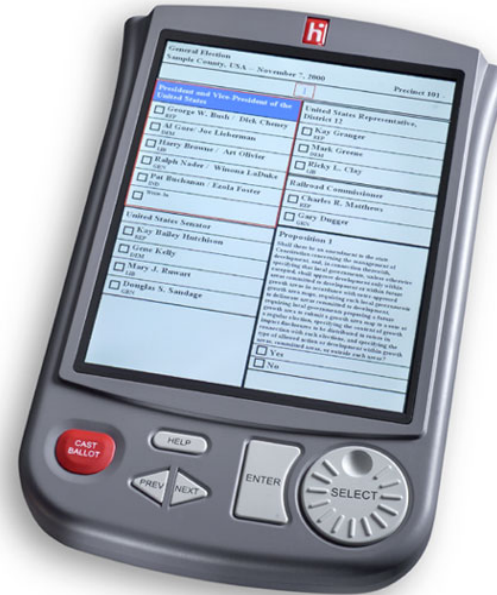
- Anonymity / privacy of voter
- Integrity of vote records / final tally
  - Software correctness / robustness
  - Tamper-resistance
- Human factors / accessibility for voters
- Procedural compliance / robustness

# Voting technology glossary

Precinct-based optical scanner



Direct Recording Electronic (DRE)

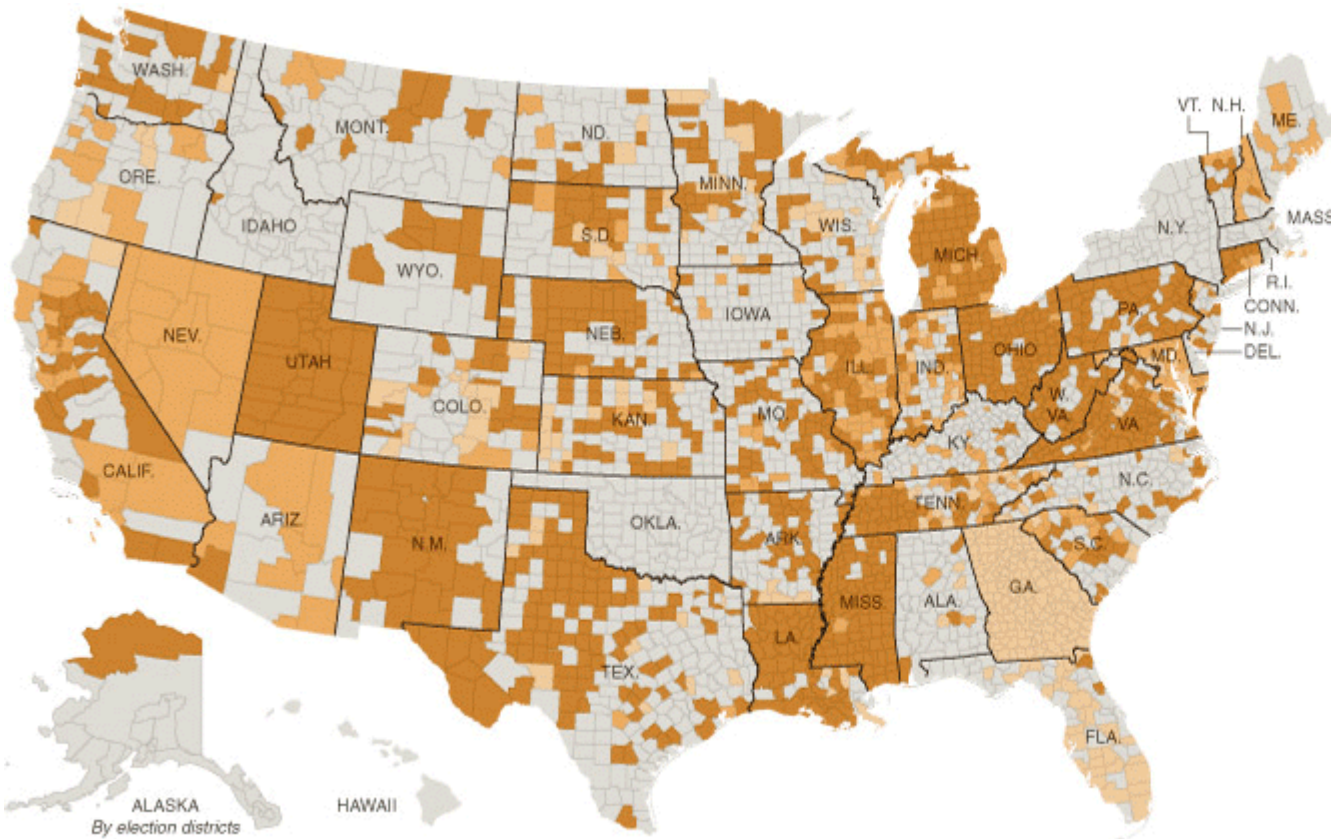


# Voting technology glossary

Voter-verifiable paper  
audit trail (VVPAT)



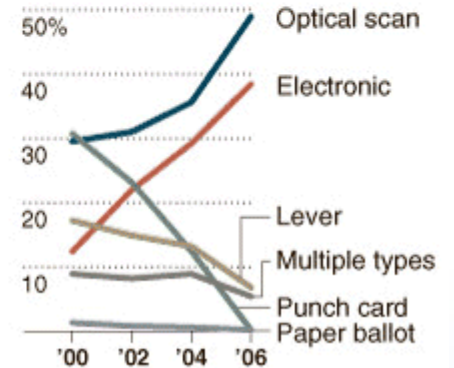
# Voting Machine Adoption



## Counties That Have Changed Voting Equipment

KEY TO MAP	NO. OF COUNTIES	PCT.
<span style="display:inline-block; width:15px; height:15px; background-color:darkorange;"></span> 2004 to 2006	1,078	34%
<span style="display:inline-block; width:15px; height:15px; background-color:orange;"></span> 2002 to 2004	324	10
<span style="display:inline-block; width:15px; height:15px; background-color:lightorange;"></span> 2000 to 2002	388	12
<span style="display:inline-block; width:15px; height:15px; background-color:grey;"></span> Not since 2000	1,351	43

Percentage of registered voters in counties using each equipment type



Source: Kimball W. Brace, Election Data Services

The New York Times

# Risk 1: Anonymity

## Resistance to voter bribery / coercion

- First addressed with “Australian ballot,” 1850’s
- Inherent weakness of mail-in ballots (or Internet voting)

## Still of concern today

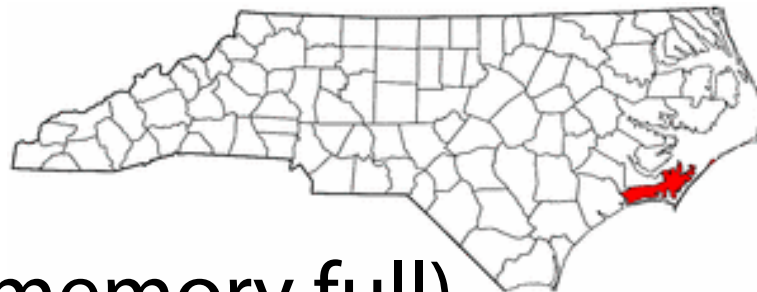
- Chain voting, pattern voting, camera-phones
- Votes recorded in order (paper-roll VVPAT)
- Timing issues (write-in votes in TX-22)

# Risk 2: Bugs

Carteret County, NC

Nov. 2004 election

4438 votes lost (machine memory full)



Not uncommon issues:

- Hardware / smartcard / battery failures
- Inconsistent tallies (operator error?)



# Risk 3: Software insecurity

Most studied: Diebold AccuVote-TS / TSx

- Poor software engineering
- Incorrect cryptography / protocols
- Possible for voters to cast multiple votes
- Vulnerable to malicious software upgrades

Tadayoshi Kohno, Adam Stubblefield, Aviel D. Rubin and Dan S. Wallach,  
*Analysis of an Electronic Voting System*, IEEE Security & Privacy 2004.

# How *not* to encrypt data

```
#define DESKEY  
  ( (des_key* ) "F2654hD4" )
```

One key for every voting machine, everywhere

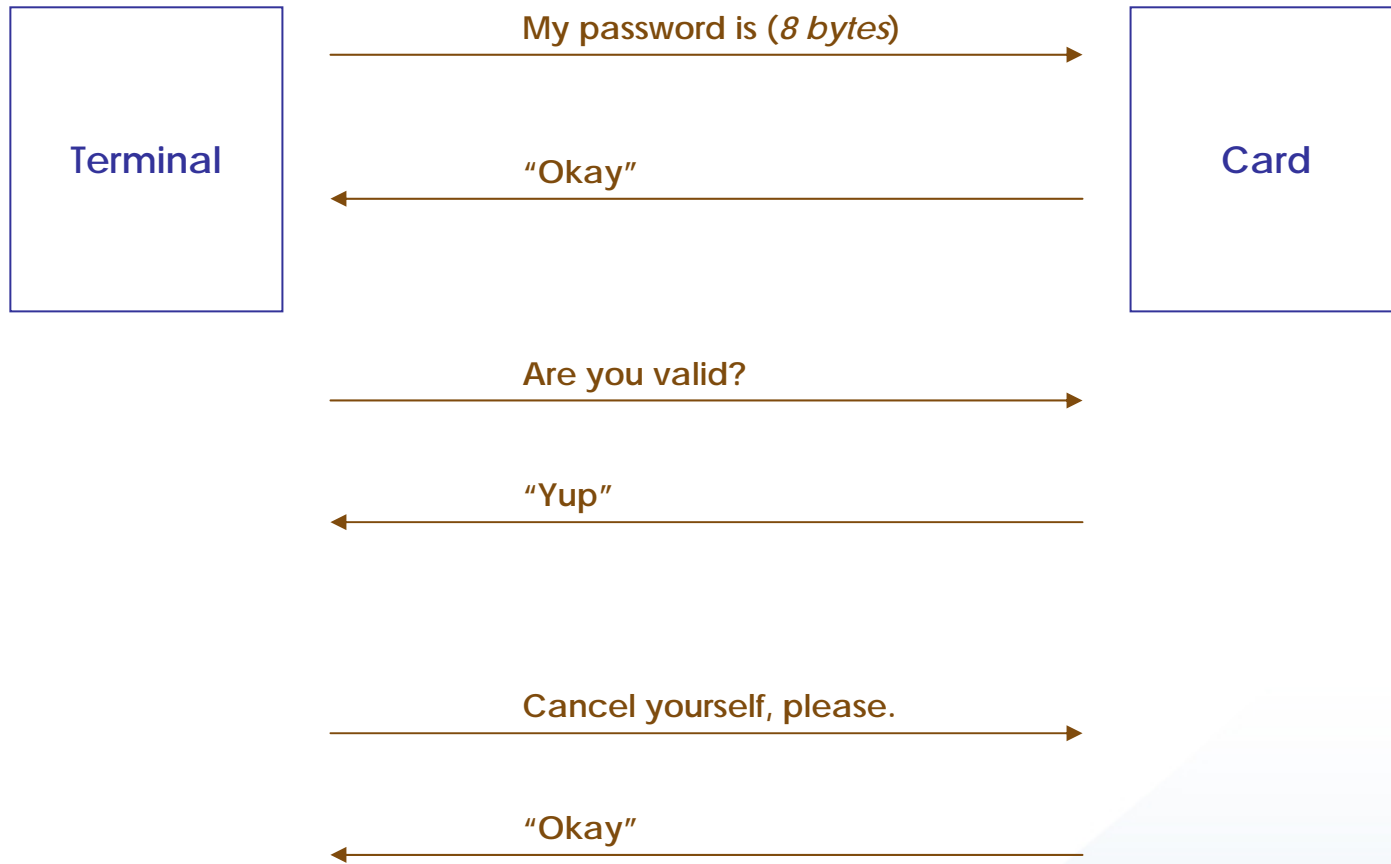
Doug Jones (Iowa official) found this in 1997

- Still present in current systems!

(DES replaced with AES, but same key)

Comparable naïveté with other vendors

# Diebold's smart card protocol



# Princeton study of Diebold

All physical locks use the same key

- Common for hotel mini-bars, office furniture

Implemented a voting machine virus

- Software update from memory card
- No authentication of any kind
- Infection can spread via memory cards  
(no networking necessary)

<http://itpolicy.princeton.edu/voting/>

# Dutch study of Nedap ES3B

- Poor physical key security
- Easily modified ROM chips
- Easily observed RF emissions
- Demonstration: chess software



[http://www.wijvertrouwenstemcomputersniet.nl  
/images/9/91/Es3b-en.pdf](http://www.wijvertrouwenstemcomputersniet.nl/images/9/91/Es3b-en.pdf)

# Risk 4: Procedural failures

Poll workers have many responsibilities

- Machine setup

- Validate date, machines zeroed, etc.

- End-of-day tallying / reporting

- Unusual events

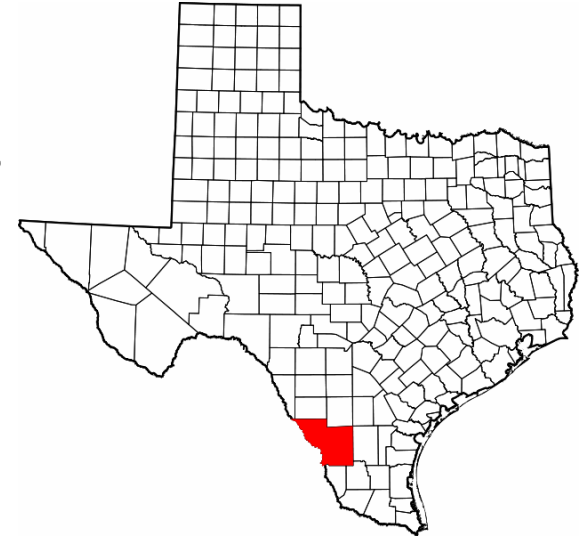
- “Fleeing voters” (forgot to press “cast ballot”)
- Machine / memory card failures

# Webb County (Laredo) experience

March 7, 2006: primary election

First local use of ES&S DRE machines

Margin of victory in Flores v. Lopez  
was ~100 of ~50K votes (0.2%)



Significant procedural problems

*Joint work with Dan Sandler*

# Normal event logs

Votronic	PEB#	Type	Date	Time	Event
5117865	161061	SUP	03/06/2006	16:31:12	01 Terminal clear and test
	161126	SUP	03/07/2006	07:09:37	09 Terminal open
			03/07/2006	07:13:50	13 Print zero tape
			03/07/2006	07:15:39	13 Print zero tape
	160973	SUP	03/07/2006	12:32:24	20 Normal ballot cast
			03/07/2006	16:59:19	20 Normal ballot cast
			03/07/2006	18:06:23	20 Normal ballot cast
			03/07/2006	18:25:56	20 Normal ballot cast
			03/07/2006	18:32:18	20 Normal ballot cast
			03/07/2006	18:48:54	20 Normal ballot cast
			03/07/2006	18:56:03	20 Normal ballot cast
			03/07/2006	19:01:52	20 Normal ballot cast
	161126	SUP	03/07/2006	19:39:41	10 Terminal close



# Issue #1: Test votes

Votronic	PEB#	Type	Date	Time	Event
5145172	161061	SUP	03/06/2006	15:04:09	01 Terminal clear and test
	161126	SUP	03/06/2006	15:19:34	09 Terminal open
	160973	SUP	03/06/2006	15:26:59	20 Normal ballot cast
			03/06/2006	15:30:39	20 Normal ballot cast
	161126	SUP	03/06/2006	15:38:37	27 Override
			03/06/2006	15:38:37	10 Terminal close

- Election was on 3/7
- 93 votes with the wrong dates
  - Four machines: clock probably set wrong
  - 26 machines: test votes included in final tally (one Republican ballot, one Democrat ballot, repeated on each test machine)

# Issue #2: Lost votes?

Votronic	PEB#	Type	Date	Time	Event
5140052	161061	SUP	03/07/2006	15:29:03	01 Terminal clear and test
	160980	SUP	03/07/2006	15:31:15	09 Terminal open
			03/07/2006	15:34:47	13 Print zero tape
			03/07/2006	15:36:36	13 Print zero tape
	160999	SUP	03/07/2006	15:56:50	20 Normal ballot cast
			03/07/2006	16:47:12	20 Normal ballot cast
			03/07/2006	18:07:29	20 Normal ballot cast
			03/07/2006	18:17:03	20 Normal ballot cast
			03/07/2006	18:37:24	22 Super ballot cancel
			03/07/2006	18:41:18	20 Normal ballot cast
			03/07/2006	18:46:23	20 Normal ballot cast
	160980	SUP	03/07/2006	19:07:14	10 Terminal close

- Most machines cleared on 3/6
  - Ten machines cleared and used on 3/7
- Poll workers not supposed to do this!

# Issue #3: Insufficient audit data

- Many machines cleared after the election
  - Only CompactFlash memory cards remained
- Many “zero tapes” were lost
- No records for “cancelled ballots”  
(Poll workers *supposed* to keep a log)

# Issue #4: Unwieldy equipment



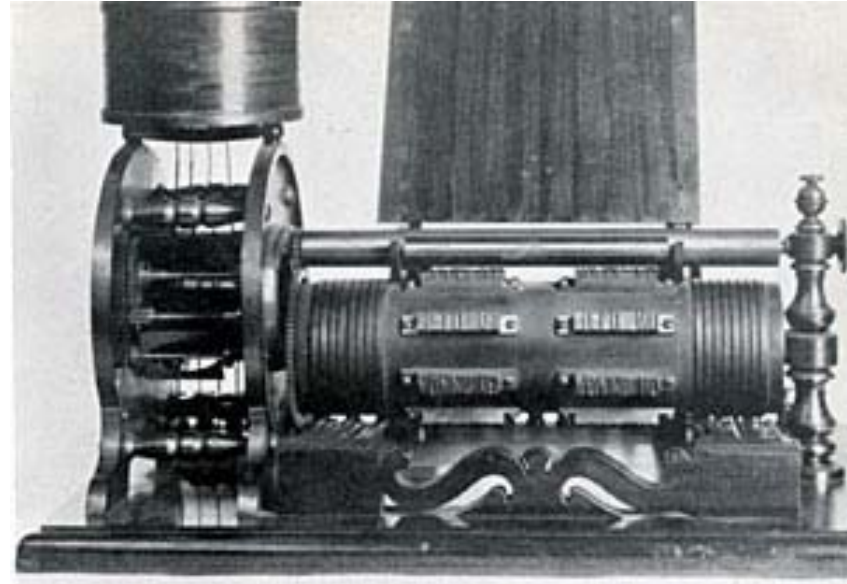
# Meaningless certification

- All of these systems are “certified”
  - Clear evidence of insufficient processes/laws
- Most certification documents are secret
- Testing authorities skip “hard” tests
  - Or, no evidence of doing them properly
- No consideration of development process
- No consideration of procedural difficulties
- No oversight of testing authorities

# Research: Build a better machine

## Step 1: Use Moore's Law

- Computation is free
- Disk storage is infinite
- $N$  is small enough that  $O(N^2)$  is still cheap

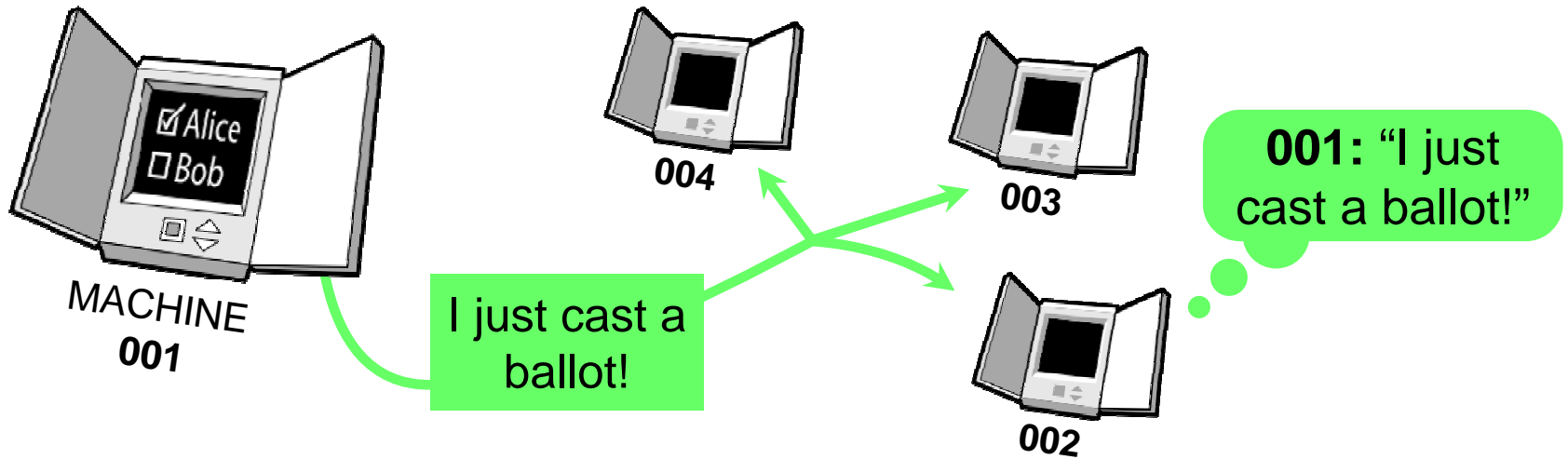


## Implications?

- Never delete anything, ever
- Digitally sign everything
- Store redundant copies everywhere

# Networked voting systems

Local network not Internet



Massive redundancy, but is it secure?

# Example: “Protective counters”

Defense against ballot stuffing

- Lever machines: visible mechanical counter
- Diebold has a text file on the flash card
- Our system: records every vote ever cast





# Network data handling

Two classes of data: events and votes

- Events are public: sign and log everything
- Timeline entanglement to preserve history  
(*Maniatis and Baker '02*)

Need to preserve anonymity of votes

- Option 1: Assume a trusted network
- Option 2: Encrypt the votes

# Network vote storage?

Issue: who gets to decrypt?

- Requirements vary from state to state

If local precinct needs vote totals

- Homomorphic encryption (allows computation of vote totals)

If local precinct needs individual ballots

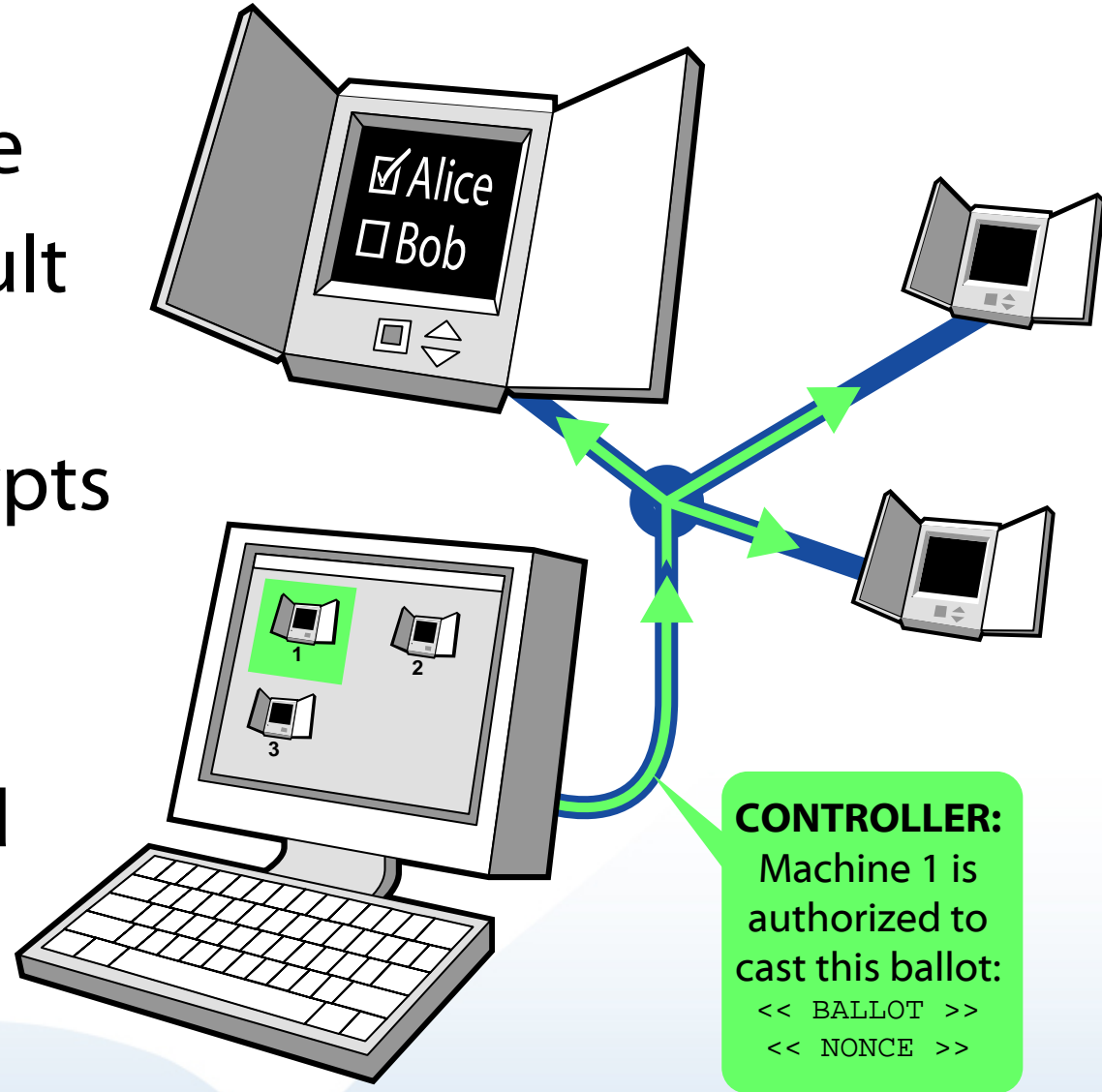
- Verifiable mix networks

Work in progress...

# Voting protocol

1. Authorize vote
2. Broadcast result (encrypted)
3. Console decrypts and tallies

Others just record



# Plaintext votes (local store)

Votes should not be in the order cast

- Option #1: randomize the order
- Option #2: sort the ballots (Chaum)

Simple solution: One sorted list per election

- Election IDs need to be globally unique

# Pragmatic benefits

Admin console shows status of all machines

- Votes cast, battery running low, etc.

Admin console tells poll workers what to do

- Less opportunity for poll-worker error

Voting machines are interchangeable

- Add/remove machines on the fly

# Software tampering?

## Secure bootstrapping / attestation

- Machines can “challenge” each other
- Just log the result, resolve conflicts later

## Burn software to ROM (not Flash)

- Ballot definition downloaded for each vote
  - ◆ State-specific rules part of the ballot definition
- Less need for software upgrades

## And, of course, VVPAT

- Printed ballots should take legal precedence

# Software engineering

Strong type systems are security mechanisms

- No concerns about buffer overflows
- Narrow public interfaces between modules
- Easy to verify using *grep*

Less is more

- Diebold: ~35K lines of C++ (plus Windows CE)
- Yee '06: 400 lines of Python (*pygame*, *SDL*, ...)
- Our current prototype: ~4K lines of Java

# Recount / auditing process

1. Tally the votes from the admin consoles
2. Sample the VVPAT: ensure consistency
3. Sample the machines: ensure consistency

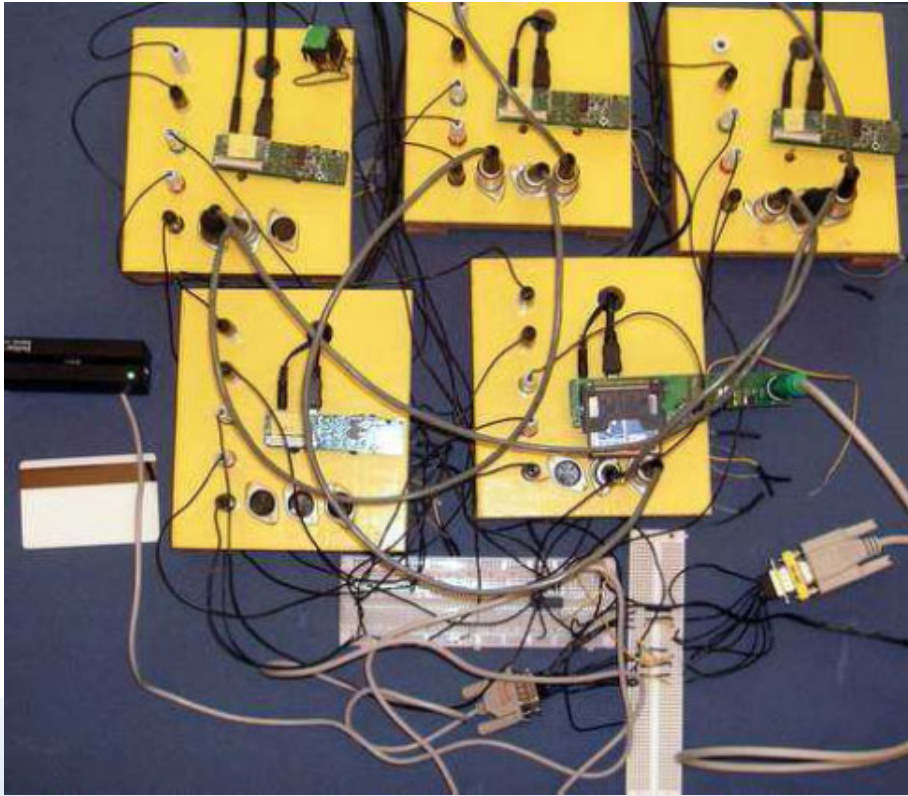
If inconsistencies occur, study entire precinct

- Computer-aided auditing



# Related: hardware separation

Sastry et al., *Designing Voting Machines for Verification*  
(Usenix Security '06).



- Property 1: No voter session can interfere with a previous session.
- Property 2: A ballot cannot be cast without voter consent.
- Core idea: separate HW modules, reset after each vote.

# Human factors matters

1

OFFICIAL BALLOT, GENERAL ELECTION  
PALM BEACH COUNTY, FLORIDA  
NOVEMBER 7, 2000

OFFICIAL BALLOT, GENERAL ELECTION  
PALM BEACH COUNTY, FLORIDA  
NOVEMBER 7, 2000

ELECTORS FOR PRESIDENT AND VICE PRESIDENT	
(REPUBLICAN) GEORGE W. BUSH - PRESIDENT DICK CHENEY - VICE PRESIDENT	3 →
(DEMOCRATIC) AL GORE - PRESIDENT JOE LIEBERMAN - VICE PRESIDENT	5 →
(LIBERTARIAN) HARRY BROWNE - PRESIDENT ART OLIVIER - VICE PRESIDENT	7 →
(GREEN) RALPH NADER - PRESIDENT WINONA LaDUKE - VICE PRESIDENT	9 →
(SOCIALIST WORKERS) JAMES HARRIS - PRESIDENT MARGARET TROWE - VICE PRESIDENT	11 →
(NATURAL LAW) JOHN HAGELIN - PRESIDENT NAT GOLDHABER - VICE PRESIDENT	13 →

(A vote for the candidates will actually be a vote for their electors.)  
(Vote for Group)

(REFORM) PAT BUCHANAN - PRESIDENT EZOLA FOSTER - VICE PRESIDENT	← 4
(SOCIALIST) DAVID McREYNOLDS - PRESIDENT MARY CAL HOLLIS - VICE PRESIDENT	← 6
(CONSTITUTION) HOWARD PHILLIPS - PRESIDENT J. CURTIS FRAZIER - VICE PRESIDENT	← 8
(WORKERS WORLD) MONICA MOOREHEAD - PRESIDENT GLORIA La RIVA - VICE PRESIDENT	← 10
WRITE-IN CANDIDATE To vote for a write-in candidate, follow the directions on the long stub of your ballot card.	

A

# Human factors matters

If it's not usable, it's not secure.

- Necessity: human subject experiments

Example question: do people read VVPAT?

- Need a voting machine that lies!

Joint work with Mike Byrne (Rice Psychology)

- Measure usability of voting UI features
- Poll worker usability as well

# HF work in progress

- Paper ballots are most consistent across different demographics
- Education / prior experience don't help
- Error rates are stunning (1% or worse)

# ACCURATE Voting Center

NSF research center, \$7.5M

- PIs at U.C. Berkeley, U. Iowa, Johns Hopkins, Rice, SRI, Stanford

Research into better voting systems

- Cryptographic protocols
- Verifiable software
- Tamper resistance
- Human factors
- Policy implications

[accurate-voting.org](http://accurate-voting.org)



**ACCURATE**



A CENTER FOR  
CORRECT, USABLE,  
RELIABLE, AUDITABLE,  
AND TRANSPARENT ELECTIONS

**ACCURATE** 

# Conclusions

Current DRE voting systems have real problems

- Independent certification is (currently) meaningless
- Significant failures observed in the field
- Non-trivial margins of error

Good science can improve the situation

- Better software engineering
- Better auditability / fault tolerance
- Better human factors